

110TH CONGRESS
1ST SESSION

H. R. 2074

To increase public safety by permitting the Attorney General to deny the transfer of a firearm or the issuance of firearms or explosives licenses to a known or suspected dangerous terrorist.

IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 2007

Mr. KING of New York introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To increase public safety by permitting the Attorney General to deny the transfer of a firearm or the issuance of firearms or explosives licenses to a known or suspected dangerous terrorist.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Denying Firearms and
5 Explosives to Dangerous Terrorists Act of 2007”.

1 **SEC. 2. GRANTING THE ATTORNEY GENERAL THE AUTHOR-**
2 **ITY TO DENY THE SALE, DELIVERY, OR**
3 **TRANSFER OF A FIREARM OR THE ISSUANCE**
4 **OF A FIREARMS OR EXPLOSIVES LICENSE OR**
5 **PERMIT TO DANGEROUS TERRORISTS.**

6 (a) STANDARD FOR EXERCISING ATTORNEY GEN-
7 ERAL DISCRETION REGARDING TRANSFERRING FIRE-
8 ARMS OR ISSUING FIREARMS PERMITS TO DANGEROUS
9 TERRORISTS.—Chapter 44 of title 18, United States
10 Code, is amended—

11 (1) by inserting the following new section after
12 section 922:

13 **“§ 922A. Attorney General’s discretion to deny trans-**
14 **fer of a firearm**

15 “The Attorney General may deny the transfer of a
16 firearm pursuant to section 922(t)(1)(B)(ii) if the Attor-
17 ney General determines that the transferee is known (or
18 appropriately suspected) to be or have been engaged in
19 conduct constituting, in preparation for, in aid of, or re-
20 lated to terrorism, or providing material support thereof,
21 and the Attorney General has a reasonable belief that the
22 prospective transferee may use a firearm in connection
23 with terrorism.”;

24 (2) by inserting the following new section after
25 section 922A:

1 **“§ 922B. Attorney General’s discretion regarding ap-**
 2 **plicants for firearm permits which would**
 3 **qualify for the exemption provided under**
 4 **section 922(t)(3)**

5 “The Attorney General may determine that an appli-
 6 cant for a firearm permit which would qualify for an ex-
 7 emption under section 922(t) is known (or appropriately
 8 suspected) to be or have been engaged in conduct consti-
 9 tuting, in preparation for, in aid of, or related to ter-
 10 rorism, or providing material support thereof, and the At-
 11 torney General has a reasonable belief that the applicant
 12 may use a firearm in connection with terrorism.”; and

13 (3) in section 921(a), by adding at the end the
 14 following:

15 “(36) The term ‘terrorism’ means ‘international ter-
 16 rorism’ as defined in section 2331(1), and ‘domestic ter-
 17 rorism’ as defined in section 2331(5).

18 “(37) The term ‘material support’ means ‘material
 19 support or resources’ within the meaning of section 2339A
 20 or 2339B.

21 “(38) The term ‘responsible person’ means an indi-
 22 vidual who has the power, directly or indirectly, to direct
 23 or cause the direction of the management and policies of
 24 the applicant or licensee pertaining to firearms.”.

25 (b) EFFECT OF ATTORNEY GENERAL DISCRE-
 26 TIONARY DENIAL THROUGH THE NATIONAL INSTANT

1 CRIMINAL BACKGROUND CHECK SYSTEM (NICS) ON FIRE-
2 ARMS PERMITS.—Section 922(t) of such title is amend-
3 ed—

4 (1) in paragraph (1)(B)(ii), by inserting “or
5 State law, or that the Attorney General has deter-
6 mined to deny the transfer of a firearm pursuant to
7 section 922A” before the semicolon;

8 (2) in paragraph (2), by inserting after “or
9 State law” the following: “or if the Attorney General
10 has not determined to deny the transfer of a firearm
11 pursuant to section 922A”;

12 (3) in paragraph (3)(A)(i)—

13 (A) by striking “and” at the end of sub-
14 clause (I); and

15 (B) by adding at the end the following:

16 “(III) was issued after a check of the system
17 established pursuant to paragraph (1);”;

18 (4) in paragraph (3)(A)—

19 (A) by adding “and” at the end of clause
20 (ii); and

21 (B) by adding after and below the end the
22 following:

23 “(iii) the State issuing the permit
24 agrees to deny the permit application if
25 such other person is the subject of a deter-

1 mination by the Attorney General pursuant
2 to section 922B;”;

3 (5) in paragraph (4), by inserting after “or
4 State law,” the following: “or if the Attorney Gen-
5 eral has not determined to deny the transfer of a
6 firearm pursuant to section 922A,”; and

7 (6) in paragraph (5), by inserting after “or
8 State law,” the following: “or if the Attorney Gen-
9 eral has determined to deny the transfer of a fire-
10 arm pursuant to section 922A,”.

11 (c) UNLAWFUL SALE OR DISPOSITION OF FIREARM
12 BASED ON ATTORNEY GENERAL DISCRETIONARY DE-
13 NIAL.—Section 922(d) of such title is amended—

14 (1) by striking “or” at the end of paragraph
15 (8);

16 (2) by striking the period at the end of para-
17 graph (9) and inserting “; or”;

18 (3) by inserting after paragraph (9) the fol-
19 lowing:

20 “(10) has been the subject of a determination
21 by the Attorney General pursuant to section 922A,
22 922B, 923(d)(1)(H), or 923(e) of this title.”.

23 (d) ATTORNEY GENERAL DISCRETIONARY DENIAL
24 AS PROHIBITOR.—Section 922(g) of such title is amend-
25 ed—

1 (1) by striking “or” at the end of paragraph
2 (8);

3 (2) by striking the comma at the end of para-
4 graph (9) and inserting; “; or”; and

5 (3) by inserting after paragraph (9) the fol-
6 lowing:

7 “(10) who has received actual notice of the At-
8 torney General’s determination made pursuant to
9 section 922A, 922B, 923(d)(1)(H), or 923(e) of this
10 title.”.

11 (e) ATTORNEY GENERAL DISCRETIONARY DENIAL
12 OF FEDERAL FIREARMS LICENSES.—Section 923(d)(1) of
13 such title is amended—

14 (1) by striking “Any” and inserting “Except as
15 provided in subparagraph (H), any”;

16 (2) in subparagraph (F)(iii), by striking “and”
17 at the end;

18 (3) in subparagraph (G) by striking the period
19 and inserting “; and”; and

20 (4) by adding at the end the following:

21 “(H) The Attorney General may deny a li-
22 cense application if the Attorney General deter-
23 mines that the applicant (including any respon-
24 sible person) is known (or appropriately sus-
25 pected) to be or have been engaged in conduct

1 constituting, in preparation for, in aid of, or re-
2 lated to terrorism, or providing material sup-
3 port thereof, and the Attorney General has a
4 reasonable belief that the applicant may use a
5 firearm in connection with terrorism.”.

6 (f) DISCRETIONARY REVOCATION OF FEDERAL FIRE-
7 ARMS LICENSES.—Section 923(e) of such title is amend-
8 ed—

9 (1) in the 1st sentence—

10 (A) by inserting after “revoke” the fol-
11 lowing: “—(1)”; and

12 (B) by striking the period and inserting a
13 semicolon;

14 (2) in the 2nd sentence—

15 (A) by striking “The Attorney General
16 may, after notice and opportunity for hearing,
17 revoke” and insert “(2)”; and

18 (B) by striking the period and inserting “;
19 or”; and

20 (3) by adding at the end the following:

21 “(3) any license issued under this section if the
22 Attorney General determines that the holder of the
23 license (including any responsible person) is known
24 (or appropriately suspected) to be or have been en-
25 gaged in conduct constituting, in preparation for, in

1 aid of, or related to terrorism, or providing material
2 support thereof, and the Attorney General has a rea-
3 sonable belief that the applicant may use a firearm
4 in connection with terrorism.”.

5 (g) ATTORNEY GENERAL’S ABILITY TO WITHHOLD
6 INFORMATION IN FIREARMS LICENSE DENIAL AND REV-
7 OCATION SUIT.—Section 923(f) of such title is amended—

8 (1) in the 1st sentence of paragraph (1), by in-
9 serting “, except that if the denial or revocation is
10 pursuant to subsection (d)(1)(H) or (e)(3), then any
11 information on which the Attorney General relied for
12 this determination may be withheld from the peti-
13 tioner if the Attorney General determines that dis-
14 closure of the information would likely compromise
15 national security” before the period; and

16 (2) in paragraph (3), by inserting after the 3rd
17 sentence the following: “With respect to any infor-
18 mation withheld from the aggrieved party under
19 paragraph (1), the United States may submit, and
20 the court may rely on, summaries or redacted
21 versions of documents containing information the
22 disclosure of which the Attorney General has deter-
23 mined would likely compromise national security.”.

24 (h) ATTORNEY GENERAL’S ABILITY TO WITHHOLD
25 INFORMATION IN RELIEF FROM DISABILITIES LAW-

1 SUITS.—Section 925(c) of such title is amended by insert-
2 ing after the 3rd sentence the following: “If receipt of a
3 firearms by the person would violate section 922(g)(10),
4 any information which the Attorney General relied on for
5 this determination may be withheld from the applicant if
6 the Attorney General determines that disclosure of the in-
7 formation would likely compromise national security. In
8 responding to the petition, the United States may submit,
9 and the court may rely on, summaries or redacted versions
10 of documents containing information the disclosure of
11 which the Attorney General has determined would likely
12 compromise national security.”.

13 (i) PENALTIES.—Section 924(k) of such title is
14 amended—

15 (1) by striking “or” at the end of paragraph

16 (2);

17 (2) in paragraph (3), by striking “, or” and in-
18 serting “; or”; and

19 (3) by inserting after paragraph (3) the fol-
20 lowing:

21 “(4) constitutes an act of terrorism (as defined
22 in section 921(a)(36)), or material support thereof
23 (as defined in section 921(a)(37)), or”.

1 (j) REMEDY FOR ERRONEOUS DENIAL OF FIREARM
2 OR FIREARM PERMIT EXEMPTION.—Section 925A of such
3 title is amended—

4 (1) in the section heading, by striking “**Rem-**
5 **edy for erroneous denial of firearm**” and
6 inserting “**Remedies**”;

7 (2) by striking “Any person denied a firearm
8 pursuant to subsection (s) or (t) of section 922” and
9 inserting the following:

10 “(a) Except as provided in subsection (b), any person
11 denied a firearm pursuant to section 922(t) or pursuant
12 to a determination made under section 922B,”; and

13 (3) by adding after and below the end the fol-
14 lowing:

15 “(b) In any case in which the Attorney General has
16 denied the transfer of a firearm to a prospective transferee
17 pursuant to section 922A or has made a determination
18 regarding a firearm permit applicant pursuant to section
19 922B, an action challenging the determination may be
20 brought against the United States. The petition must be
21 filed not later than 60 days after the petitioner has re-
22 ceived actual notice of the Attorney General’s determina-
23 tion made pursuant to section 922A or 922B. The court
24 shall sustain the Attorney General’s determination on a
25 showing by the United States by a preponderance of evi-

1 dence that the Attorney General’s determination satisfied
2 the requirements of section 922A or 922B. To make this
3 showing, the United States may submit, and the court
4 may rely on, summaries or redacted versions of documents
5 containing information the disclosure of which the Attor-
6 ney General has determined would likely compromise na-
7 tional security. On request of the petitioner or the court’s
8 own motion, the court may review the full, undisclosed
9 documents ex parte and in camera. The court shall deter-
10 mine whether the summaries or redacted versions, as the
11 case may be, are fair and accurate representations of the
12 underlying documents. The court shall not consider the
13 full, undisclosed documents in deciding whether the Attor-
14 ney General’s determination satisfies the requirements of
15 section 922A or 922B.”.

16 (k) PROVISION OF GROUNDS UNDERLYING INELIGI-
17 BILITY DETERMINATION BY THE NATIONAL INSTANT
18 CRIMINAL BACKGROUND CHECK SYSTEM.—Section 103
19 of the Brady Handgun Violence Prevention Act (Public
20 Law 103–159) is amended—

21 (1) in subsection (f)—

22 (A) by inserting after “is ineligible to re-
23 ceive a firearm,” the following: “or the Attorney
24 General has made a determination regarding an

1 applicant for a firearm permit pursuant to sec-
2 tion 922B of title 18, United States Code”; and

3 (B) by inserting after “the system shall
4 provide such reasons to the individual,” the fol-
5 lowing: “except for any information the disclo-
6 sure of which the Attorney General has deter-
7 mined would likely compromise national secu-
8 rity”; and

9 (2) in subsection (g)—

10 (A) in the 1st sentence, by inserting after
11 “subsection (g) or (n) of section 922 of title 18,
12 United States Code or State law” the following:
13 “or if the Attorney General has made a deter-
14 mination pursuant to section 922A or 922B of
15 such title,”;

16 (B) by inserting “, except any information
17 the disclosure of which the Attorney General
18 has determined would likely compromise na-
19 tional security” before the period; and

20 (C) by adding at the end the following:
21 “Any petition for review of information with-
22 held by the Attorney General under this sub-
23 section shall be made in accordance with section
24 925A of title 18, United States Code.”.

1 (l) UNLAWFUL DISTRIBUTION OF EXPLOSIVES
2 BASED ON ATTORNEY GENERAL DISCRETIONARY DE-
3 NIAL.—Section 842(d) of such title is amended—

4 (1) by striking the period at the end of para-
5 graph (9) and inserting “; or”; and

6 (2) by adding at the end the following:

7 “(10) has received actual notice of the Attorney
8 General’s determination made pursuant to section
9 843(b)(8) or (d)(2) of this title.”.

10 (m) ATTORNEY GENERAL DISCRETIONARY DENIAL
11 AS PROHIBITOR.—Section 842(i) of such title is amend-
12 ed—

13 (1) by adding “or” at the end of paragraph (7);
14 and

15 (2) by inserting after paragraph (7) the fol-
16 lowing:

17 “(8) who has received actual notice of the At-
18 torney General’s determination made pursuant to
19 section 843(b)(8) or (d)(2),”.

20 (n) ATTORNEY GENERAL DISCRETIONARY DENIAL
21 OF FEDERAL EXPLOSIVES LICENSES AND PERMITS.—
22 Section 843(b) of such title is amended—

23 (1) by striking “Upon” and inserting the fol-
24 lowing: “Except as provided in paragraph (8), on”;
25 and

1 (2) by inserting after paragraph (7) the fol-
2 lowing:

3 “(8) The Attorney General may deny the
4 issuance of a permit or license to an applicant if the
5 Attorney General determines that the applicant or a
6 responsible person or employee possessor thereof is
7 known (or appropriately suspected) to be or have
8 been engaged in conduct constituting, in preparation
9 of, in aid of, or related to terrorism, or providing
10 material support thereof, and the Attorney General
11 has a reasonable belief that the person may use ex-
12 plosives in connection with terrorism.”.

13 (o) ATTORNEY GENERAL DISCRETIONARY REVOCA-
14 TION OF FEDERAL EXPLOSIVES LICENSES AND PER-
15 MITS.—Section 843(d) of such title is amended—

16 (1) by inserting “(1)” in the first sentence after
17 “if”; and

18 (2) by striking the period at the end of the first
19 sentence and inserting the following: “; or (2) the
20 Attorney General determines that the licensee or
21 holder (or any responsible person or employee pos-
22 sessor thereof) is known (or appropriately suspected)
23 to be or have been engaged in conduct constituting,
24 in preparation for, in aid of, or related to terrorism,
25 or providing material support thereof, and that the

1 Attorney General has a reasonable belief that the
2 person may use explosives in connection with ter-
3 rorism.”.

4 (p) ATTORNEY GENERAL’S ABILITY TO WITHHOLD
5 INFORMATION IN EXPLOSIVES LICENSE AND PERMIT DE-
6 NIAL AND REVOCATION SUITS.—Section 843(e) of such
7 title is amended—

8 (1) in the 1st sentence of paragraph (1), by in-
9 serting “except that if the denial or revocation is
10 based on a determination under subsection (b)(8) or
11 (d)(2), then any information which the Attorney
12 General relied on for the determination may be with-
13 held from the petitioner if the Attorney General de-
14 termines that disclosure of the information would
15 likely compromise national security” before the pe-
16 riod; and

17 (2) in paragraph (2), by adding at the end the
18 following: “In responding to any petition for review
19 of a denial or revocation based on a determination
20 under section 843(b)(8) or (d)(2), the United States
21 may submit, and the court may rely on, summaries
22 or redacted versions of documents containing infor-
23 mation the disclosure of which the Attorney General
24 has determined would likely compromise national se-
25 curity.”.

1 (q) ABILITY TO WITHHOLD INFORMATION IN COM-
2 MUNICATIONS TO EMPLOYERS.—Section 843(h)(2) of
3 such title is amended—

4 (1) in subparagraph (A), by inserting “or sec-
5 tion 843(b)(1) (on grounds of terrorism) of this
6 title,” after “section 842(i),”; and

7 (2) in subparagraph (B)—

8 (A) by inserting “or section 843(b)(8)”
9 after “section 842(i),”; and

10 (B) in clause (ii), by inserting “, except
11 that any information that the Attorney General
12 relied on for a determination pursuant to sec-
13 tion 843(b)(8) may be withheld if the Attorney
14 General concludes that disclosure of the infor-
15 mation would likely compromise national secu-
16 rity” before the semicolon.

17 (r) CONFORMING AMENDMENT TO IMMIGRATION AND
18 NATIONALITY ACT.—Section 101(a)(43)(E)(ii) of the Im-
19 migration and Nationality Act (8 U.S.C.
20 1101(a)(43)(E)(ii) is amended by striking “ or (5)” and
21 inserting “(5), or (10)”.

○